1 | CORONADO, CA., THURSDAY, MAY 20, 1999, 6:35 P.M.

MR. COLLINS: I'd like to bring the RAB meeting to order. Thanks, everybody, for coming.

Tonight the RAB is going to discuss, other than the approval of the minutes from March and April, we're going to talk about the Federal Facility Site Remediation Agreement, the Site 5 Monitored Natural Attenuation Study that was done and the Time Critical Removal Action -- we're going to follow-up on that; and an update on Site 9 with the soil vapor extraction steam injection project; and then scoot back to me, and we'll have a presentation on the Interim Measures Assessment/ Current Conditions Report; and an update on the Community Relations Plan; and we'll finish out the meeting as normal then.

At this time I'd like to go over the minutes for March 31st and see if we can get those approved.

MR. MACH: I recall that the last time we looked at the March meeting minutes, Charles had one quick comment, but because they had been sent out so late, everyone voted to put off the approval to this month.

MS. FARGO: I do have comments. I've looked at them. I just can't find them. Give me a second.

Does anybody else have any comments?

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MS. FARGO: Let's just move on. Would it be appropriate if I have things, I can maybe -- I can't really add them once we've approved them, can I. I'm sorry.

Should they halt the approval?

MS. HUNTER: Do you want to wait until the end of the meeting and you can find your comments?

MS. FARGO: Would you mind doing that?

MR. COLLINS: We can do that.

MR. COLLINS:

In that case, let's move on to the minutes for the April 21 meeting.

MS. RICH: I have a comment.

In reviewing them, I just noticed that page 3 that there were responses to Laura's questions but the questions aren't actually there, so I would suggest maybe attaching the questions or actually have the questions put on here.

MR. MACH: None of the questions were written in the minutes at all for any of them. There were so many questions, the decision was made to just put in the responses; and then if you want to go through and see all the detailed questions, you can read the

transcript, because the transcript is put in the
library. Everyone can get a copy of that.

We're trying to keep the minutes somewhat brief and trying not to get over four pages, and it would have doubled them to eight pages to put all the questions in.

MS. FARGO: Laura, did you get a full copy of the transcript --

MS. HUNTER: I did not.

MS. FARGO: -- because I probably didn't ask the right questions, but I suggest that we forward the full text up to you since it had both your questions and the answers.

Who would get that transcript to Laura?

MS. WANKIER: It looks like both days are

available, December 1st and 2nd.

MR. MACH: I can get her a copy of it. We normally get the transcript from Nancy to Debbie and then Debbie gets it to me, but for that particular one I can get you a copy of it.

MS. FARGO: And we'll just do an extra one for Laura.

MS. RICH: And does it say somewhere in here that that decision was made as far as the questions?

MR. MACH: I don't know.

MS. RICH: I don't remember seeing it, but I just thought it would be nice if it just stated somewhere that we didn't put the questions in there.

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MR. COLLINS: Why don't we have that entered, and then we can tackle the May minutes the next time we meet to approve them. We can have a statement placed in there that --

MS. HUNTER: I guess the four page -- I understand why you're trying to keep the minutes to a small number of pages; on the other hand, we want it to be useful and make sense. So maybe in this special case we could put the questions in and the responses so that somebody reading that, it would make sense in context; otherwise, it's not that valuable or attach the relevant pages -- something so that people don't have to go hunting around to try to get information.

I think just the answers without the questions -- I haven't read them, so I don't know.

MRS. KAUPP: Maybe a way to solve the problem is to do them back to back instead of single pages.

MR. COLLINS: Oh, print them double sided.

Does anyone --

MR. MACH: Well, generally the minutes are supposed to be double sided anyway, and we were

trying to keep it to four pages of text. If you
want the questions in there, we can revise them and
put the questions in.

MS. HUNTER: Maybe in this case it makes more sense so when you're reading them, you know what you're looking at.

MR. MACH: If that's the only comment, then we can probably approve them with the comment saying they're approved with the questions being added.

Okay.

MR. COLLINS: Is that acceptable? And then we will add them and get them out to everybody; right?

MR. MACH: Yes.

MR. COLLINS: Okay. If no one objects, are there any other comments? The minutes for April are approved with that correction.

MS. HUNTER: I have to abstain. I wasn't here.

MR. COLLINS: They're approved.

Moving along, it's my turn.

The next presentation that you're going to see -- actually, the first presentation that you're going to see is for the Federal Facility Site Remediation Agreement that was signed between

California DTSC and the Navy, and I have handouts on the table for those that want to have a complete set of slides.

What I thought I'd do is just go through the basic sections of the agreement. If you want to see the entire agreement, we have a copy in the library that you can read.

As far as Section 1, it covers the jurisdiction where both the state and the Navy wanted to document for the record why they were entering into this agreement. For California, they derive their authority through the Resource Conservation & Recovery Act or RCRA, and also through the California Health & Safety Code.

MS. HUNTER: Bill, that's the jurisdiction to enter, but what's the answer to why the parties wanted to enter into this agreement?

MR. COLLINS: I will get to that.

For the Navy, the jurisdiction question was answered by the Comprehensive Environmental Response & Liability Act better known as CERCLA; the National Environmental Policy Act, NEPA; the Defense Environmental Restoration Program, which we call DERP. We don't really use the term very often; and Executive Order 12580.

1	MS. HUNTER: Which is which one?
2	MR. COLLINS: The Executive Order?
3	MS. HUNTER: Uhhuh.
4	MR. COLLINS: That's the one where the
5	President has deferred the authority given to him by
6	Congress to the Department of Defense to manage the
7	CERCLA sites.
8	Section 2 covers the Findings of Fact.
9	Now, some of this is just for law purposes.
10	No. 1, the Navy is the owner and
11	operator of the hazardous waste facility.
12	No. 2, the Navy was awarded a hazardous
13	waste facility permit December 21, 1989. It's been
14	updated since then. The hazardous wastes have been
15	and continue to be released into the environment.
16	In 1983 the Navy identified 12 hazardous
17	waste disposal sites.
18	In 1986 contamination was detected in
19	the ground or in the soil at the Industrial Waste
20	Treatment Plant.
21	In 1984 we had installed wells at the
22	Industrial Waste Treatment Plant, and we had found
23	chlorinated compounds in the groundwater, and
24	they've been detected right up to the present, also.

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In 1989 DTSC went out to North Island

1 and conducted a RCRA Facility Assessment and checked 2. on chemicals or areas where chemicals may have been 3 released into the environment. As a result, DTSC 4 has concluded that further investigation is 5 necessary. They concluded that hazardous waste have migrated from the facility into the environment via 6 7 the soil and groundwater, and that contaminants include VOCs, semi volatile organic compounds, heavy 8 9 metals, petroleum hydrocarbons, and PCBs.

There's a section on Determinations, which to most people wouldn't seem to be actually too important, but for purposes of the law, the United States Department of the Navy is identified as a person. The Naval Air Station North Island is identified as a facility.

MS. HUNTER: Can I ask you a question about that?

MR. COLLINS: Yes.

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MS. HUNTER: So that means whenever they refer to "facility," that's the entire base.

MR. COLLINS: Correct.

MS. HUNTER: So the entire base is the hazardous waste facility that's addressed in this.

MR. COLLINS: For the purposes of corrective action, it's the whole base.

MS. HUNTER: Right. Okay.

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MR. COLLINS: And then the United States is identified as the owner of a facility as defined in CERCLA and as the owner or operator of a facility under RCRA and the Health & Safety Code. This just ties down the position of the U.S. Government in relationship to the property and to the law.

Section 4 is the Purpose of this

Agreement. One is to satisfy the Navy's corrective action obligations required by the permit. Every RCRA hazardous waste permit that's issued has corrective action requirements in them.

It's also to resolve the litigation
between the Navy and the state surrounding the
Corrective Action Order that was issued May 30,
1997. You'll remember that the corrective action
requirement from the permit was deferred by the
state to this Corrective Action Order. In that
order the Navy was given the option or allowed to
develop a Federal Facility Site Remediation
Agreement with the state to conduct those corrective
action requirements.

And the third thing is to coordinate the Navy's satisfaction of its corrective action obligations under RCRA and CERCLA. Both laws

require us to clean up the sites.

Scope of the Agreement. It's pretty much the same. The agreement is to enable the Navy to implement RCRA corrective action obligations. The agreement extends to the entire facility, fence line to fence line. Any corrective action in progress at the time the agreement was signed is incorporated into this agreement. So all of our past work that was going on for many years is now under the same rules as the future work that will come up.

Two slides on one here. Section 6 deals with RCRA/CERCLA coordination. It can be best summarized by saying that the Navy can discharge its RCRA obligations through CERCLA response actions, and also that the state will provide the necessary oversight to make sure that we do it right.

Section 7 covers definitions so that people won't get confused, and this agreement uses the definitions in the Health & Safety Code,
Chapters 6.5 and 6.8 of Division 20 unless otherwise noted or defined. And there are other definitions within the agreement that have to be used.

Section 8 covers the Work To Be

Performed. In many ways it doesn't say a lot, but

it does say that the Navy shall perform the work
directed by DTSC in a manner and by due date
specified in the Site Management Plan.

MS. HUNTER: Let me ask you a quick question about that.

MR. COLLINS: Sure.

MS. HUNTER: So if there's a violation of this FFSRA, is that also a violation of your hazardous waste permit?

MR. COLLINS: There is a ripple down effect.

I believe I cover that towards the end here.

MS. HUNTER: Okay.

MR. COLLINS: Section 9, Project Managers, just states that the Navy and DTSC will reach a point where one project manager is responsible for overseeing and implementation of this agreement. For the Navy that's me, and for DTSC at this time it's Alice Gimeno, but Alice is leaving and going on to another job at DTSC, so Rafat Abbasi will end up being the project manager, the way I understand it.

Section 10 takes into account Document Review and Approval. This section establishes the procedures that the parties will use to provide the technical support, notice, review, comments, and other responses regarding the work that we're doing

out at the island. It also states that DTSC has the approval authority over all draft/final documents.

That would include work plans and final reports, closure reports. They get the final cut on it and they let us know what they think, and then we work to smooth it out.

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Section 11 addresses Emergencies and Removal Actions. It covers the discovery and notification, what to do if we find something that represents an emergency, who do we notify, how fast do we have to notify them? It also addresses if the state is out there and happens to see something that appears to be an emergency and how fast they have to act and what they have to do.

It discusses work stoppages. If we have a project going on and an emergency comes up, we might have to stop our work or a remedial investigation or actually another removal or something to allow the emergency to be addressed. This covers that, and it also defines the terms for emergency, time critical and non-time critical removals.

I'm moving on to Section 12, Deadlines and Site Management Plan. In order to ensure that the work gets done in a timely manner and a

reasonable manner, DTSC and the Navy will develop a schedule. The Navy will agree to live up to the schedule. The state will do its best to ensure that their portions of the agreement with respect to the schedule, which comes down to their review times of our reports, are timely and they get their work done on time so that we can meet our schedule. This is what it's all about.

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And what we look at is the year that we're in right now, the next year which is a budget year, and then the planning year. Those projects are pretty much lined out. In the past when I came here and proposed what work we wanted to do in future years and gave you the work that was going on now plus two more years out, that's the idea of this. And what we try to do then is set up a reasonable schedule for getting that work done, and then we try to look even farther out. We're trying to actually see to the end of the job and come up with some schedules.

The schedules that are in the early years, these in particular, have deadlines which are enforceable. The projects farther out are not because we haven't gotten close enough to really understand all the work that will be involved.

These are the items that are considered when developing the schedule and the Site Management Plan. First of all, it's relative risk, and then potential or future use of the facility, ecological impacts, intrinsic value of the project, cost effectiveness, regulatory requirements, environmental justice, and finally actual and anticipated funding levels.

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I believe at various times we've come to our RAB meetings and told you that Congress had decided to cut our budget by 10 percent or 15 percent, and it's happened more than once, but that's why it's in there.

Section 13, I did not really give you any bullets for this one. It's the budget and development of the Site Management Plan section. It's rather boring.

Section 14, the agreement covers submittals -- I'll shorten it down here -- on quarterly reports and to report certification.

Report certification is a requirement that the state has to close out a site. Quarterly reports are the responsibility of the Navy.

MS. HUNTER: Bill, on 13 these two things are put together because you had to amend your Site

- Management Plan based on a budget crunch. That's the kind of Site Management Amendment they're talking about?
- 4 MR. COLLINS: In 13?
- 5 MS. HUNTER: Yeah.
- 6 MR. COLLINS: 13 is --
- 7 MS. HUNTER: I mean, there might be a lot of 8 reasons why you would want to amend the Site 9 Management Plan.
- 10 MR. COLLINS: Yeah.
- 11 MS. HUNTER: And all covered here are just 12 the ones that would be budget driven.
- 13 MR. COLLINS: Everything would be covered
 14 there for any reason at all in the development of
 15 the budget and amending the Site Management. It
 16 could be a variety of reasons, and this just covers
 17 what the process is to change it.
- MS. HUNTER: Okay.
- MR. COLLINS: It's not supposed to be a one-sided amendment. It's supposed to be a cooperative thing.
- MS. HUNTER: But it covers any amendment even if it's not a budget reason why you're amending it.
- 24 MR. COLLINS: Correct.
- 25 Section 15 talks about the proposed

contractor or consultant. All of the work has to be conducted under a California professional engineer or registered geologist. They want some quality behind the work. They also expect that the contractor has some technical experience. This is so that we don't go out and just hire some little fly-by-night company to come out to North Island and do our environmental program when they really don't know what the environment is besides maybe taking out the trash on Thursday night, and they can identify rock and soil and that's about it. We don't want that guy.

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Section 16 talks about quality assurance, and this is for our data that we collect. In the agreement the Navy must use California certified labs wherever possible. Now, in the past we have had circumstances where California has had no certified lab. In that case we will propose something to the state and go through a -- not a mini certification, but we will establish an agreement to use certain labs.

MS. FARGO: You mean they haven't had a certified lab for a specific test or never?

MR. COLLINS: For a specific test.

MS. FARGO: Okay.

- 1 MR. McCAULEY: What kind of test is that, 2 Bill?
- MR. COLLINS: A lot of marine tests, bioassay
 type work. Some tests are very exotic and not every
 lab can afford to do it or would want to carry out
 and go through the process, and some testing methods
 are relatively new, but yet they're being proposed
 by EPA.
- 9 MR. McCAULEY: You're talking the 1600
 10 series EPA?
- 11 MR. COLLINS: It could be normally any chemical series.
- MR. McCAULEY: Okay.
- MS. FARGO: But there is some quality
 assurance if it's a lab by the state because
 otherwise the data is useless.
- MR. COLLINS: Yeah. Well, we work that out
 ahead of time before we use the lab to establish
 credibility.
- MS. FARGO: Okay.

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MR. COLLINS: Section 17 and 18. 17 covers the sampling and data/document availability. All of the sampling results shall be submitted to DTSC. We can't hide anything we find. If we go out and take a little sample over here, we can't choose to just

exclude that from the report. That's not playing fair.

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And if the State decides they want to come out and take duplicate samples while we're in the field or they want to split the sample, that's okay. We're not going to interfere with that. And then they take the sample and run it at their own laboratory and don't frequently tell us what the results were.

The State Certification, the Navy shall submit Closeout Inspection Reports when we get to the end of a project, and then the state is charged with certifying those. If they don't agree with us, then they tell us why, and we go back and we fill in the data, and then we ask for approval again.

Section 19 covers extensions. Basically it says that the Navy may request schedule extensions for good cause. There are a lot of things that are good causes. A lot of them are covered by force majore.

MR. MACH: But the state may also ask the Navy for extensions.

MR. COLLINS: True. The state has in the past at times asked the Navy for an extension.

Basically we try on a first draft of a

report for a 60-day review period. That's what the state says it wants. And then the Navy takes the report back, fixes it up, and we resubmit; and on the second review they have 30 days. Now, it is conceivable that some of these reports might be so thick that 60 days may not be reasonable nor 30. It may be difficult, in which case generally the state has actually asked for permission to delay their comments. They wouldn't really need to, but if they take longer than the agreed amount of time, then the Navy schedule is also moved out to a set amount of time, too.

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Under Force Majore, they're basically things that we can't control. Acts of God, war, fire, civil disturbance. I didn't list every one of them in there, as you can pretty much tell. A lot of these would either tie up the funding for other purposes or prevent you from getting to the site; and the last one I've spoken about already.

Now, when people sign agreements, they generally agree. We have this in there to cover both the state's concerns and the Navy's concerns under RCRA and CERCLA, and we have dispute resolutions. There are going to be some times when we just don't agree, in which case it may be between

the project managers we can't resolve the question. No matter what we do, we just can't get an answer, so we elevate it to the next level of supervisors, and they try. And when that fails, it goes up And finally -- not finally, but locally it ends up with a panel involving the Commanding Officer of the installation, the branch chief of DTSC, and another person trying to figure out what to do, what's right in this case. Is the state Is the Navy right? Or are they both wrong or both right? What do we do? And it can go higher. It can actually get to the point where they sue us under the law and then we counter sue. don't look forward to that happening, and I don't really see it happening.

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Other Claims, Section 22. The state is not restricted to this agreement. The state can take action under RCRA, CERCLA, state law, any other environmental law really for matters not performed under this agreement. This agreement really takes into account corrective action on the base. The Navy can't say, well, this recent spill out here or this other environmental violation or problem, you can't do it because it's not in this agreement. You can't make us do it because this agreement takes

1 into account

2 | everything, and that's not really what it's set up

3 | for. This is set up to manage corrective action.

4 This is not an "out" for the Navy to avoid complying

5 | with other laws.

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This section also takes into account Natural Resources Claims.

Now, this section, Section 23, is really for the state. DTSC can initiate any action or pursue any legal or equitable remedy. DTSC reserves all of its statutory and regulatory power and authority. DTSC can disapprove of any of our work; can actually make us go back out to the field to do it over again. They have the right to go out there and do it themselves if they choose, hire their contractor and go out to North Island and do the investigation and the cleanup, whatever, if that's what they think it takes.

DTSC reserves the right to order the Navy to stop work under this agreement until things are straightened out, in which case then after that problem is straightened out, then the agreement would go back into effect where the work will be conditioned.

This agreement by itself, this is not a

1 permit. Now, both parties reserve the right to 2. raise or assert any defense that they might have 3 under the law also, so we can get in there and argue. And a lot of this rolls around, like I said, 4 5 into a dispute resolution where we just can't agree on something. And we maintain that we have some 6 7 rights and DTSC says, well, they have certain rights and obligations under the law, also. 8

MR. McCAULEY: Bill, in the past have you had disputes with DTSC?

MR. COLLINS: Nothing in the last few years.

MS. HUNTER: Yeah, over the Corrective Action Order.

MR. BILLS: Which one?

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MS. HUNTER: Didn't you have like a major dispute over the Corrective Action Order?

17 MR. COLLINS: Yeah. That would be one.

MS. HUNTER: That was a lawsuit, I think.

MR. McCAULEY: Just curious.

MR. COLLINS: But that was settled.

Section 24, Real Property Transfer. I don't see this happening too soon at North Island, but if the Navy was going to sell off the land out here or lease it out, we would have to give 90-day notice to the state before we could do it.

Section 25 covers the state. The state must comply with CEQA.

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Permits. This is a little long. Now, the Navy has been granted a RCRA permit to operate the plant at North Island. Also, it has the corrective action requirement in it. This agreement supersedes the requirements of the Corrective Action Order which superseded the requirements that were in the permit. So it had a ripple down effect, and here we are now using the agreement to satisfy the requirements of the permit itself.

No permit or permit modification is required for the activities under this agreement, especially those here where there's a RAP or ROD signed by DTSC.

MS. HUNTER: You mean by that that no permit modification of your existing haz waste permit is needed to do this.

MR. COLLINS: Correct.

MS. HUNTER: You also mean for this one and the next one that you don't need to get any permit -- any other permit like an air permit or --

MR. COLLINS: Correct. For the second bullet we would not have to modify the permit to clean up a site. The third bullet, we don't have to get an air

permit or a water permit or permits from the corps to complete our actions under CERCLA, and the state has agreed to that. That's in the law.

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MR. MACH: But we already didn't need them under CERCLA.

MS. HUNTER: But it still seems really bad that if you have a remediation that's going to emit a lot of air pollution, then you should have to have an air permit.

MR. COLLINS: Well, we do handle that by treating all of those laws as ARARs -- remember, applicable or appropriate and relevant laws so they have requirements in there, and we roll all the substantive portions of those laws into our plans for the cleanup so that we meet the substance of what would have been required under the permit. We just don't fill out the paperwork.

MS. HUNTER: So you have to comply with the ARARs, even though you don't have to get a permit.

MR. COLLINS: All the time. It just cuts some of the paperwork out. That's all.

Now, if for some reason we had to treat the waste off site, then we would have to get a permit, and we would notify DTSC of that.

Compliance with applicable laws. This

- 1 agreement shall not relieve the Navy of its
- 2 | obligation to comply with -- and I was hoping Rafat
- 3 | would be here -- but the hazardous waste cleanup
- 4 law? I don't know. We don't use that term.
- 5 MS. HUNTER: That would be too descriptive,
- 6 | Bill, if that were really what it was.
- 7 MS. RICH: I think it's control. I think
- 8 | it's Hazardous Waste Control Law.
- 9 MR. COLLINS: Very good.
- 10 MS. RICH: I believe.
- 11 MR. COLLINS: There are parts of these laws
- 12 | that we just can't go out and ignore them.
- MS. RICH: Because in EPA there's a Hazardous
- 14 | Waste Control account, so that's why I think that
- maybe the "L" is law.
- 16 MR. COLLINS: Okay. I believe you.
- 17 Section 28 covers access to the base.
- 18 The Navy agrees to provide DTSC with access at all
- 19 reasonable times. The state has agreed to give us
- 20 24 hours. So they just don't show up at the gate
- 21 and say "Okay. We want to go out here." They can,
- 22 but we don't have to let them in for that. We may
- 23 | have to say "Come back tomorrow."
- MS. HUNTER: This, however, would not apply
- 25 | to inspections of the haz waste facility; right?

MR. COLLINS: Correct. Because that's covered under --

MS. HUNTER: The permit.

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MR. COLLINS: Correct. Yes.

But normally if an inspection is done out there, they call ahead a day or two and let them know that they're coming out, just to be polite.

These slides get smaller so they get quicker.

Enforceability. The state can enforce all the deadlines.

Record preservation. We agree to keep all the records during the job and for another ten years after a particular project is terminated. If for some reason we choose not to keep the records after that date, DTSC wants to have first dibs on them. We have some requirements under CERCLA to keep records for upwards of 50 years, though. The documents will be stored in a central location. We have our Administrative Record downtown. That's where we store our records.

I'll tell you what, these get tiny, and they're tiny for a reason. Actually, they're very short sections and they're boring.

Notice to the contractors. We hire a

contractor. We give them a copy of the agreement.

The one thing I have to figure out is if it's all prime contractors and how big a contract does it need.

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Modification. The terms that the Navy and DTSC should go through to modify this agreement.

Section 33 Termination. This agreement is terminated when the Navy has all of the groundwater, the soil cleaned up to the satisfaction of the state or we can terminate it by ourselves.

We can just say "We want out of this agreement," give 90 days notice, or the state can say "This agreement isn't working" and give us 90 days notice and then it's over with, and then we fall back to the Corrective Action Order. There really is no "out" for cleaning up this place. We have to do it.

The effective date was the date when both people signed it. That was January 13th.

Notification just tells the state where to mail the documents, and it tells the Navy where to mail the documents.

We have the Release of Records. The state can ask for anything to be released to them that might have environmental information on it.

Some of it is protected, in which case the Navy --

the federal government doesn't have to, in which case when we tell them why, they can petition through other channels to get it, but we don't have to give it to them directly, and it's not covered by dispute resolution.

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Public participation is required. It always was required under RCRA, and it's required under CERCLA, so this is pretty much what we're doing now.

State support. The Navy actually -- we agree to pay them out of our Defense State

Memorandum of Agreement account, and we negotiate every year with the state as to what we think we should pay them; and they, of course, counter with what they think we should pay them.

And the last five items, severability of a portion of this agreement is illegal. It doesn't mean that the rest of the agreement isn't legal.

Integration covers how we're going to behave with each other and tells us that we can't amend, supplement or modify except as provided in the agreement.

Section headings. This covers that and says it's just for the convenience.

Attachments. There's some attachments

to it, one that lists all the SWMUs, all the solid
waste management units.

And the authority, two people, John Scandura from DTSC, and Elsie Munsell, from the Department of the Navy.

That's pretty much it. Did that take up the whole half hour?

MS. FARGO: How long is the full agreement -- how many pages about?

MR. COLLINS: 50, maybe.

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MS. FARGO: Is it available?

MR. COLLINS: It's in the library.

MS. HUNTER: I have a couple of questions. Go ahead, Marilyn.

MS. FIELD: Bill, two questions. What was the litigation about that this was designed to resolve?

MR. COLLINS: We challenged the state's authority to issue a Corrective Action Order.

That's the litigation. Nothing more than that.

They issued an order, and we felt that they should go through RCRA, through the permit to have us do the corrective action and not through this Corrective Action Order, so we challenged them on it. And then they agreed, well, let's sit down

and talk about it all.

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MS. FIELD: I'm sorry. You felt it should go through the permit process? I thought this was RCRA.

MR. COLLINS: No. The RCRA hazardous waste facility permit has a corrective action element in it -- and if you have a copy of the permit, it's on the last page -- and it says that you have to go in and investigate and clean up your old hazardous waste sites or any place that they think may have had hazardous waste disposed or a hazardous constituent. And what the state did was say "Okay. We don't want to put this into the permit per se." So they put in a note there and said that they deferred all of those requirements to a Corrective Action Order, which turned out to have the same power, the same authority, the same amount of work and requirements to do this corrective action work. And one of the lines in there was that the Navy could work out a federal or an FFSRA. We could work out an agreement to do the work. We wouldn't have to stick with the order per se.

So we disputed the whole order. We didn't think that they had the authority to issue the order. They had the authority to make us do the

work under RCRA through the permit. We just didn't think that they had the authority to issue a Corrective Action Order to make it happen.

4 MS. FIELD: Why did DTSC want to do it that 5 way?

MR. COLLINS: You know, I can't really tell you why they did. DTSC would have to tell you. I think it just made it easier to manage the whole permit issue.

Do you remember? That was pretty big then.

MS. HUNTER: The reason I heard why they wanted to do it that way, not that I can speak for DTSC either, but that when it was in -- this was the only reason -- well, whatever -- what I was told is that if it was in the permit, it was handled by permitting in DTSC, and permitting people are not the cleanup people. The site remediation people who were doing the Corrective Action Order, you would have your Rafats and Alices working on it who do site remediation, not permit writing. And hopefully, we're keeping the site remediation people on the job by having that FFSRA.

MR. COLLINS: Yes.

25 MS. HUNTER: Does that make sense?

MR. COLLINS: I think that is a good reason -- one good reason why it happened. But prior to that, they had an internal office agreement between permitting and site remediation. Because the permitting people are not familiar with it, they farmed that work out to the office across the hall.

MS. RICH: And, unfortunately, Rafat wasn't able to make it tonight and I'm new to the project, but I will definitely forward that to him and have him come back with the answer to that.

MR. COLLINS: There may be another reason, but it hasn't been given to us.

MS. FIELD: I had another question.

Under Section 13, the Budget Development of the Management Site Plan, I was interested in the budget development process. As you talked about, sometimes you have money cutbacks and they may impinge on your budget, but how do you work out an acceptable budget between you and DTSC for cleanup?

MR. COLLINS: First, we pick the projects that we think should go forward. Generally, if a cleanup project is in process right now for remedial action or interim removal action is going on on the site, those projects get funded first every year. We keep the cleanups going on.

Then there's another set of criteria for projects after that, and that really comes down to risk. We try to put the money where the real problems are. So rather than go out and investigate a little park where somebody thought something was spilled 20 years ago versus going out to Site 9 and actually doing something and finding it and getting something cleaned up, we go to where the risk really is.

And then you have a second tier of sites where there's less risk but there is still a need to know what's out there or to evaluate them, and we try then to filter those in. And we know that the federal budget, as far as the environmental restoration goes, has a cap on it. And we anticipate that in our office in Southwest Division that we will have approximately \$55 million a year to manage that program for approximately 30 some bases. And everybody's got problems, and everybody thinks that their community and their base needs the money more than the other guy.

Basically over the past several years

North Island had been getting 7 and a half, eight

and a half million dollars. So we know about what

we're going to get, and we can evaluate the projects

we want, and based on what we've done in the past, we can come up with a dollar value for what they're worth, and then we just back them down, and finally we end up at zero. And then projects after that we try to move them to the next year, the following year, so that's pretty much it.

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MS. FIELD: Well, I can see how there could be a dispute about whether you had the funds to do what DTSC thought ought to be done, and if that should happen that you didn't have the funds in your budget, how do you work things out like that? Is that what this provision deals with?

MR. COLLINS: That's part of it. We would, like I said, try to get the jobs done with the cleanups that are already in progress, not stop them, keep them going, and then spend the money at whatever happens to be the worst site that's still being investigated or getting ready for cleanup.

And eventually we're going to run out of money. We can't do everything that everybody wants every year. If they gave us more money, we could, but we would take it away from maybe Barstow or Camp Pendleton or somebody else. And you know that they would be saying something pretty soon -- the communities up there would say something.

- 1 MS. PARKER: Do you want to just mention,
 2 though, the site management plan? That's probably
 3 the next step.
- 4 MR. COLLINS: I'll get to that. It will be 5 in my next topic.
- MS. HUNTER: So if there's a violation of the FFSRA, what's that a violation of? The agreement?

 Your haz waste permit? CERCLA? RCRA?
 - MR. COLLINS: It's a violation of the agreement first. We try to resolve it right here in the agreement.
- MS. HUNTER: Is anything in the agreement
 that says if you violate it, it's X thousand dollars
 a day or it --
- MR. COLLINS: No.

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- MS. HUNTER: So there's no fines.
- So it's not a violation of your permit

 if you violate your cleanup schedule. That's how it

 was -- it was a violation when it was in the permit.

 So that's different; is that right?
 - MR. COLLINS: And actually, it never came up, though.
- MS. HUNTER: But theoretically, if there was a violation under the old way, a cleanup, you would violate it.

MR. COLLINS: They could write us a letter 1 2 and threaten us with fines or eliminating the 3 permit. If we cause them grief and fail to do 4 what's in the agreement and what we've got in our 5 site management plan, what we budgeted for it, we 6 just fail to do that work, this agreement will be over and we will fall back into the Corrective 7 Action Order where --8 MS. HUNTER: No. It would be a violation of 9 10 the agreement. It's not over unless DTSC says "Okay. All bets are off." 11 12 MR. COLLINS: It will come to an end. I 13 would have that feeling. 14 MS. HUNTER: And then it would go back to corrective action which would be back in litigation 15 16 because that was never resolved or was that? MR. COLLINS: Well, the agreement I think 17 18 resolved part of it. 19 MS. HUNTER: Well, if the agreement's gone, 20 then --21 MR. COLLINS: Then we would go back and hash 22 that over again. 23 MS. HUNTER: The other thing --2.4 MR. COLLINS: In any case, the permit would -25 - they'd fall back on the permit.

MS. HUNTER: So all of the corrective action work would fall back into the permit, and then -- okay.

2.

And is there anything in there that you can't use contractors that are in violation of hazardous waste laws or I'm thinking of SAIC that violated -- gave false information to EPA.

Is there any limit on what kind of contractors you can hire, if they have them?

MR. COLLINS: Not specifically, no.

MS. HUNTER: I guess that's input I'd like to give to DTSC that there should be something in the agreement that we don't want to have the Navy hiring repeat violators to do work.

MRS. KAUPP: I'm curious to know with all the cleanup activity at North Island why it wasn't classified a Superfund site.

MR. COLLINS: That's an EPA decision, and I believe DTSC -- California as a whole, DTSC has had something to say to EPA about that, but we weren't told any of it.

MS. RICH: And actually, that would be USEPA. They're the ones that handle that. They're the ones that make that determination, not state EPA.

MR. COLLINS: I think the state did discuss

1 it with them, and the state convinced them that they 2 could do the job.

MR. McCAULEY: That's a difficult thing to get on the NPL.

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MS. HUNTER: Well, my understanding is that we met all the criteria to be an NPL site. It was ready to happen, and the governor and the state and Mayor Golding were part of this panel that decided they didn't want any more NPL sites in California because it was bad for our image, and therefore it didn't get added. So it was political for some reason, not a factual determination.

MR. COLLINS: We weren't privy to that.

MRS. KAUPP: Then the second part of my question was if it was listed as a Superfund site, would North Island get a bigger chunk of money for cleanup activities instead of the 7 percent?

MR. COLLINS: Not really, no. Because actually EPA and DTSC and the Water Board, they've all decided that rather than devote the money just to NPL sites, to spread it around where the risk is present. So if we were NPL, we wouldn't necessarily get any more money.

It's not really a bonus anymore. It used to be the NPL bases got the lion's share of the money, and

all the other bases tried to get by on a million bucks a year, and it was horrible. That was a problem here in North Island. We were getting a million bucks a year until that agreement was made, and then all of a sudden we got a lot of money because risk counted. It counted more than just being NPL. Okay?

Next is Mark.

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MR. BONSAVAGE: Recently we finished a study that was called the Evaluation of Monitored Natural Attenuation of Groundwater at Site 5.

Recently the activity of studying the chemicals in the water rather than just going out and immediately cleaning up has become a trend that possibly if we just leave the materials there, they'll naturally degrade. And to make this work, you really have to look at everything that's going on in the groundwater to make sure that it's not going off the site. And that's what we did at this site. It's actually one of the first -- I believe one of the first Navy sites that did a study like this.

We hired a contractor called Parsons
Engineering, and what they did is basically study
the groundwater out at Site 5 for four quarters.

They measured the volatile organic compounds, and they also measured the other chemical parameters of the water that would contribute to the chemicals naturally attenuating over time, and we wanted to see if this was really taking place out here.

2.

Everyone has a map, and you can also look up here. The oval teardrops are basically the VOCs out at Site 5. And from this report what we determined is that the natural attenuation is taking place, but it's taking place slowly. And in order for us to meet our cleanup goals or our cleanup level that we set for this site, it would take I think it's 60 to 78 years.

So we thought that even though monitored natural attenuation would work, that this material really is not going off the site; that 60 to 78 years is too long to wait for all of this material to go away; so we thought that the best thing to do was to go out and do a removal action.

And also as part of this, we didn't want to just ignore everything that we found out during this study, so we wanted to see what technologies would actually work well with monitored natural attenuation after you went out and did a cleanup because even if you do a cleanup, you're still going

to be -- the edges of the plume or there's going to

be areas that you don't quite get everything, so

you're still going to have to monitor the site a

little bit.

So we put together a table of technologies just to start off, which I identify technologies that if you went out and did this natural attenuation as the next step, it's a good step.

So this report is actually -- it gets into a lot of detail in the water chemistry, and it's actually more complicated than advanced biology and chemistry. It's pretty advanced. Even I stumble on some of this stuff.

But in the end it says that this is taking place at the site. I don't want to take up too much time because Rich needs some time.

But if you'll look at the maps, this map here, you can basically see the dates of October '97, January '98, April '98, and July '98 that really this plume is not really going anywhere over time. It's actually decreasing a little bit by July. The two blocks are the pits or where the VOCs were dumped.

And if you look at the other figure,

1 | this one, you can see some of the concentrations we

2 | have out there where Monitoring Well 21, you have

3 DCE at 550,000 parts per billion. That's pretty

4 | high, 550,000. We used 3.2 parts per

billion for total VOCs as our cleanup goal to run
 the model, and 550,000 is quite a bit above it.

MR. McCAULEY: So you're going to let this stuff naturally attenuate?

MR. BONSAVAGE: No. What we decided that 60 to 78 years is too long to just let this material naturally attenuate; that we wanted to do something now. There's also concern at the site because there's vinyl chloride, which there's a concern that vinyl chloride might actually migrate up through the soil, so we wanted to do something quickly at this site.

MR. COLLINS: You'll notice that the plume is near the slough, the little blue finger that goes in there; and there was some concern by some people that the flow, because of the irrigation of the golf course, might be to the slough and then the chemicals would wash out and people might be exposed to that when they play golf.

Although the studies that we've done show that generally the flow of groundwater is to

the northwest or to the west from here instead of directly south into the slough, conditions could change for one reason or another in certain years, and it just makes sense to go at this stuff to get it cleaned up.

MR. McCAULEY: Okay.

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MR. BONSAVAGE: One other thing before I turn it over to Rich is that we put together a table. When we first -- what we did is we plugged this into a computer program called Bioscreen where it takes into consideration all of your water chemistry parameters and it basically tells you -- shows you how the plume will shrink over the years, considering all the factors that make the VOCs naturally attenuate.

And when we first ran the model, we came up with some outrageous number like 600 years, but what we found is that the model automatically assumed that you're cleaning up to zero, which takes a very long time to reach zero.

So keeping that in mind, I thought, "Well, we need to, number one, set a cleanup level which we set at 3.2 micrograms for total VOCs.

And I also wanted to see that "Well, if it's going to take that long, let's look at it after

20 years how far along are we; then after 40 years
how far along are we. And what we actually found is
that after 20 years, about 95 percent of the
chemicals have attenuated; and after 40 years you're
up around 99 percent. So those last 20 years you're

actually only going to reduce about 1 percent.

But even at 90 -- you know, we're in the 90 percent after 40 years, we thought that maintaining it and monitoring it would be too much, that we're better off going in and reducing these high levels of contaminant areas.

So this is the report that will come out. It's actually in the mail. I just sent it out in the mail today, and we'll put one in the library, and you can -- it's actually basically a textbook on natural attenuation. If you want to learn about monitored natural attenuation, you can actually learn it from reading this report.

MRS. KAUPP: Can you orient me to where on the base this site is located?

MR. BONSAVAGE: You can see on the map a little bit. Right here is Coronado. Here's the teardrop.

MRS. KAUPP: So is that site close to the north beach storm drain outfall?

1 MR. BONSAVAGE: I'm not sure what the north 2 beach storm drain outfall is. Right here?

MR. MACH: Yes. That's the outfall right there.

MRS. KAUPP: And could that site be leaching materials or whatever into the storm drain outfall?

MR. MACH: No.

MR. BONSAVAGE: No. We've got monitoring wells close to -- you can see all these circles -- so we've basically got this plume surrounded with monitoring wells, and we know that it's going in one direction and it's going slow.

MS. FIELD: Without having read that book, and the answer to this question is undoubtedly in that book, and when you talk about this stuff attenuating naturally, where is it going? Is it going into the air? Is it flowing into the ground? Is it changing?

MR. BONSAVAGE: Well, I'll give you the textbook definition. Attenuation includes biodegradation, hydrolysis, dispersion, dilution, adsorption. So what does that mean?

No. It basically -- the chemistry of it's changing. So I would say no, it's not going into the air. It's basically changing -- the

chemistry of the chemicals are changing in the
water, and it is diluting too. It's in a large body
of water, and the concentrations will just decrease
naturally by spreading out in the water.

MS. FIELD: So that's the dilution and the dispersed system?

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MR. BONSAVAGE: Dilution and dispersion are small. They're parts of natural attenuation, yes.

MS. FIELD: So that's what's been happening over time?

MR. BONSAVAGE: Well, I would say that's only a small part of what's happening. It's mostly biodegradation is where you have hydrolysis, where you actually have a breakdown of the chemicals, but to a small degree you also have dilution.

MR. MACH: Basically the chemicals that were disposed of here were TCE and PCE, the trichloroethene and the tetrachloroethene. And you see on the map that Mark's talking about, the highest hits are dichloroethene and vinyl chloride, which is the same as monoethene.

So essentially what you've got, you're going from four and three chlorine ions on the chemicals down to two and then down to one, and eventually that last one pops off and you're down to

ethene, and then that is like a petroleum type product that easily goes down to H20, which is water.

2.0

So the adsorption and dispersion and all that happens very early in the plume, and if that were all that was going on, then you would see high levels of TCE and PCE, but you don't. You're seeing high levels of DCE and vinyl chloride which is saying that biodegradation is happening. It's reducing the chlorines on these chemicals.

Unfortunately, it makes them more toxic. But eventually once it gets past vinyl chloride down to ethene, then its way less toxic.

MS. FIELD: It's toxic in the sense that you'd have to come in contact with it to be toxic?

MR. BONSAVAGE: But at a different concentration.

Right.

MR. MACH:

MR. MACH: The cleanup level for vinyl chloride or DCE is lower than it is for TCE or PCE.

Mark's talking about 3.2 for DCE. The cleanup levels using the same standard, which are the Ocean Plan or the Bays and Estuary standard, had 3.2 for DCE and 92 for TCE.

So you've got over --

1 MS. FIELD: 92 what? 92 percent?

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2 MR. MACH: Parts per billion. So it's an order of magnitude difference.

MR. BONSAVAGE: And you can see with the wells on this figure, the wells that we have placed all around, you actually have wells on this side of it with non-detects and your detection limits are down well into the parts per billion, so it's well below that. You know that it's not -- and when you think it might be diluting and going off to the side, well, no. You really know that it's going in this direction, and it's not at these very low detection limits anywhere around this area.

So to a certain extent the concentrations decrease in all directions, but mostly here's where your source is, and you know the water flows this way, and this is basically where the contaminants are.

MS. FIELD: Have you figured out how you're going to do the removal action yet?

MR. BONSAVAGE: Rich is going to talk about that next.

MR. MACH: I'm next.

MR. COLLINS: Are you done, Mark, then? Then we'll have Rich get up and tell us all about the

1 removal.

2 MR. BONSAVAGE: Anything else?

MR. KAUPP: Yeah. I wanted to ask do you ever think of having somebody at your site and measure the rates of bacterial degradation directly?

I mean not mathematically, but actually --

MR. MACH: You mean bacterial count?

MR. KAUPP: No, no. I mean actually measure the transformation product and isotope enrichment.

MR. BONSAVAGE: With what enrichment?

MR. KAUPP: Isotope enrichment.

MR. BONSAVAGE: No.

MR. MACH: I wasn't involved in the whole setup of how that study went on. I'm not sure exactly what the parameters were.

Michael Pound, who's in our tech group and has been here a few times, could probably answer that a lot better.

MR. BONSAVAGE: In here they get into a little bit on how the compounds are changing, but you really only have a year snapshot, so I don't know if you can tell from a year, four quarters, what the process is.

MR. MACH: Basically it's looking at a lot of trends, a lot of studies done by Todd Weidemeyer in

- looking at what happens to your dissolved phase and your nitrogen and oxygen and CO2, all of those trends going up and down to show what sort of degradation is happening.

 MR. BONSAVAGE: I don't know how involved
- 6 isotope analysis is.
- 7 MR. LOCKE: Are you talking a tracer so you 8 can follow it?
- 9 MR. KAUPP: No. I'm talking about stable
 10 isotope, looking at actual isotope enrichment
 11 compounds, biological transformation.
- MR. BONSAVAGE: No. We just measured certain chemicals and watched how they changed.
 - MR. KAUPP: You're speculating on the basis of mathematics?
- MR. BONSAVAGE: Uh--huh.

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- 17 MR. McCAULEY: How much would it cost to do
 18 something like that?
- MR. KAUPP: It depends on who you hire. But
 it could be -- actually, the technology -- did you
 go the conference at the Sheraton several weeks ago?
- 22 MR. BONSAVAGE: The Battelle conference?
- MR. KAUPP: Yes.
- MR. BONSAVAGE: No.
- 25 MR. KAUPP: There was actually a series of

presentations there, but there was one that actually showed how to go from start to finish.

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And I don't know how much it would cost, but just thousands.

MS. FARGO: Sandy, are you going to be reviewing the report and giving any public comments because that might be very appropriate and make that exact recommendation, whatever.

MR. KAUPP: Sure. I'll look at it.

MR. COLLINS: If there are no other questions, then Rich will proceed with the second half.

MR. BONSAVAGE: Actually, I put a 30-day review on this because it's not actually a decision document. It's a study. So I wanted the review to go faster. If you're going to look at it and comment on it --

MR. KAUPP: Do it quick.

MR. BONSAVAGE: Yeah.

MR. MACH: I really don't have any overheads. We can just leave this up. There are two handouts in the back. Hopefully, you got them. One's a quick snapshot schedule as to where the project's going; and the other one is a matrix showing all the different technologies that we are looking at for

this site.

2.4

Like Mark said, natural attenuation is happening. If you talk to Michael Pound, he says it's the most ideal site you could ever look at for natural attenuation; however, the cost that would go into to do the monitoring of this monitored natural attenuation for the 60 to 78 years that Mark's talking about is most likely going to be more costly in the long run than it is to go in there and try to do some source removal, remove the hot spots that we're talking about, and then the lower end of the plume naturally degrade.

So we've looked at a whole bunch of technologies on here, and you can see all the ones coming down in the purple. It's looking at different types of scenarios.

Ex situ would remove the stuff from the ground and then treat it above ground; no action alternative, which has to be evaluated for all actions; and then in situ, doing something within the ground.

The only ones that are really viable options are something in situ and, of course, no action alternative. This is going to be a time critical removal action, not a non-time critical, so

we're not going to do an EE/CA. We're only going to do an Action Memorandum.

There's about six technologies in green here that you can see. Those will be further evaluated in the Action Memorandum, and then a final decision will be made as to which technology we're going to proceed with. We're most likely going to go with some sort of chemical oxidation, either the Fenton's Reagent or the potassium permanganate, which are both on here. Those work very quickly. You pump some of these chemicals down. They oxidize the chemicals very fast, turn them into CO2 and water, and you're done.

There's been a lot of work done on this on the East Coast at the Southern Division. And if you recall, Tamara Niles when she was here reviewing Site 9, had actually recommended injection of hydrogen peroxide. Fenton's reagent is hydrogen peroxide with Iron II as well mixed in there.

So we're looking at those two chemicals, and we're looking at having an Action Memorandum and a draft work plan out for review in the July time frame; and that is in accordance with the dates that are established in the FFSRA as to how long we have from the time we start our planning process to when

we have to get something out for review, and then the CEQA will come shortly thereafter.

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MS. FIELD: I'm puzzled why this is a time critical action. Hasn't the stuff been there for a long time and is it immediately -- I thought that time critical were for things that were immediately hazardous.

MR. MACH: No. An emergency removal action is for something that is an imminent threat like you're talking about. The difference between a time critical and a non-time critical has nothing to do with the seriousness of the contamination. It has to do with how long it's going to take you to get your decision documents and planning done and get into the field and start to work.

If you can get all of your planning done in six months or less, it's time critical; and if it's going to take you more than six months, then it's non-time critical and you have to do an EE/CA so you can better evaluate the technologies and do a different sort of planning.

In our opinion, this is an easy decision to make to go out there and do source reduction.

Chemical oxidation, like I said, is my hunch as to what's going to be chosen for this, and we can get

the planning documents done in six months, so that's
why it's time critical.

That was about all I had planned to say on Site 5. If there are no other questions, I'll jump into Site 9 real quick.

I am next, right?

MR. COLLINS: Yes, you are.

MR. MACH: There's another yellow handout in the back. This is very similar to the handout that's been given out at the last two RAB meetings for the work out at Site 9. This is just updated from the last time.

I know that Merry Coons from OHM gave a presentation as to exactly what we plan on doing out there with the enhancement of the soil vapor extraction system with steam injection and free product recovery.

Basically what this schedule is showing you is that we have installed most of the pilot study, a portion of this project. We've got the wells installed. We've got the piping for the free product recovery installed. And the free product recovery was supposed to start today, and I'm not sure if they actually turned that on today or if it's going to be tomorrow or Monday that it actually

gets turned on. And then that will go for about 20 to 30 days of just skimming off the product to see how fast the recovery is, how much we can get off.

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And then after 20 or 30 days, we're going to start up the steam injection, start pumping steam down there at about 200 degrees Fahrenheit. It's anticipated it will take about 60 days to actually heat up the entire subsurface to about 195 degrees. We'll be having the soil vapor extraction system on at that time because as it's heating up, we're going to want to be sucking off everything that's volatilizing; and then we'll run that for about another 30 days or so after the entire system is heated up to see what our radius of influence is for our steam injection, what it is for our soil vapor extraction so that when we come to the full-scale design, we can optimize exactly where the wells will be going.

So the revised work plan that will be coming out will be coming out probably before the pilot study is done; however, the actual design for the system, which is not part of the work plan, won't come out until after the pilot study is done so we know exactly where to put the wells.

The work plan is going to say "Yeah,

we're going to put in wells on a certain radius.

Here's the general configuration." Then once we get out there for the design, it's going to be "Okay.

We're going to put them 40 feet apart or 45 feet apart." That's not really -- that design aspect is not important to the work plan. So we'll be able to get that work plan modification out to you guys to review probably in the July time frame as well.

2.

MS. FARGO: Tell me again what volume of free product you anticipate removing, even a guess.

MR. MACH: A guesstimate is that there is about 300,000 to 600,000 gallons down there. If you look at any of the petroleum industry calculations, they generally say they can get up to about 50 percent of the petroleum out. That's how much is recoverable.

What we're actually looking at is that within about a year with the steam injection, most of these volatile compounds -- the chlorinated compounds that we're really concerned about, the risk drivers -- should be able to be volatilized off within the first year and removed; and then the recoverable portion of the petroleum which could be 50 percent, possibly a little more, possibly a little less, we should be able to get off in the

next couple of years.

MRS. KAUPP: I don't know much about this, but what percentage of the VOCs will be captured, and will there be a certain percentage that will just go into the air?

MR. MACH: We're using the same system that was there for the soil vapor extraction before. That system was 99 percent efficient, so possibly 1 percent will escape through there.

The fact that we're also doing free product recovery at the same time will probably increase the percentage of VOCs that we capture as opposed to emitting because we're not doing all the phase changes. We're not taking them from a liquid to a gas and then condensing it back to a liquid. It's going to come off just as a liquid so it never goes through that air stream. So we were at 99 percent before. We'll probably still have about 1 percent of our air stream going up, but that will be less than 1 percent of the total volume removed.

MRS. KAUPP: Do you know how that would be measured like pounds in the air VOCs?

MR. MACH: The last time we did this and we did the calculations for how many emission reduction credits we'd need to buy, we looked at possibly up

to 9 tons per year. When we actually operated the system, we emitted less than 1 ton per year. So we had told you up front that the calculations were very conservative and we showed that they were. And I can get the exact number of what we emitted over the entire operation of the system if you'd like to see that.

2.

MS. FIELD: Is this less or more volume?

MR. MACH: This is more volume being removed, but we've emitted less volume than we've anticipated.

MS. FIELD: So you haven't made any calculations about the chemicals in the ones that you removed?

MR. MACH: We are doing a revised health risk assessment as part of this project with the new parameters. When we did the initial health risk assessment three years ago, we had shown that even if we emitted the 9 tons, it would be less than 1 in a million risk. We only emitted less than 1 ton, so essentially our risk is probably more like 1 in 10 million as opposed to 1 in a million.

Any time any of the constituents change or the ratio of constituents change by more than 10 percent, we were required to revise the HRA, which

we did. So because this process will be different,
we're doing a revision to the HRA as well, and we'll
use the data from the pilot test to come up with the
exact numbers.

MRS. KAUPP: And is this the only site where VOCs are being emitted? Are there any other exercises on the base that are emitting VOCs and is there a cumulative report?

MR. MACH: There are no other remediation systems on North Island right now that are emitting VOCs. And as for compliance, there are paint spray booths and other activities on the base that may emit VOCs, and those are covered under the Assembly Bill 2588 and the air toxics requirements.

MRS. KAUPP: Is there any way to get a cumulative report?

MR. MACH: They do a cumulative report every two or every four years. I think they do an air toxics inventory report every two years, and then the other two years from there they do the health risk assessment based on the air toxics results from two years ago. And they look at the entire base, and they also include our remediation stuff in their toxics report.

MR. COLLINS: We've got to move on.

MS. FIELD: Just one question. Are you going to be doing -- when you do that revised HRA, are you going to be coming back here and reporting on that before you start the vapor extraction?

MR. MACH: That will be part of the work plan.

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MR. COLLINS: The next portion of the meeting is going to cover a large document that we're working on right now. It's the interim measures assessment/current conditions report, and what it does is evaluate all of the areas on the island where we have reason to believe that there may be some hazardous waste that was dumped in the past. It's all the colored areas, IR sites.

One of the reports that was discussed in the Corrective Action Order that was issued was -- and it's also in the FFSRA, too -- is an interim measures assessment. Normally you're used to dealing with things like work plans for cleaning up hazardous waste sites and reading final reports and things like that or health and safety plans. This is another type of document.

And what this document does is help you evaluate where wastes may have been disposed, get a feel for them and decide is there a reason right now

to go out and do something in a hurry or plan on a cleanup in a hurry rather than waiting years from now to do something?

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And also it gives you the current condition of each site. So you have something then to work with when you're developing your plan for the cleanup of the island overall for any base that's using this particular plan.

It starts with way back -- everything starts, it seems like, with the permit. The hazardous waste facility permit was issued to North Island originally December 1989 and was renewed in April 1, 1998. That's when the new permit became effective, and it itself is good for ten years.

The Installation Restoration Program is something that the Navy runs to clean up its hazardous waste messes. It's basically governed by CERCLA and by SARA. It's also in many ways governed by the Resource Conservation Recovery Act or RCRA.

In 1989 the state conducted --

MS. FIELD: One quick question. The SARA is a Superfund amendment?

MR. COLLINS: Superfund Amendments and Reauthorization Act.

MS. FIELD: Is this a Superfund site? I

thought we said it wasn't.

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MR. COLLINS: Congress decided that military installations would follow the same rules as the Superfund sites.

MS. FIELD: I see.

MR. COLLINS: Before that, we could wing it.
We could have our own program that was somewhat
similar, but we didn't have to comply with the same
law. Congress decided we should.

When DTSC conducted the RCRA Facility
Assessment, what they found was 81 solid waste
management units. We call them SWMUs, and three
areas of concern. RCRA Corrective Action, remember
that's a term or a requirement that's in the permit
to clean up these sites. Actually, it's investigate
them and then clean them up. If they're not dirty,
you don't have to clean them up.

We've spoken about the Corrective Action Order. Once again, it incorporates the Corrective Action requirements. And the Federal Facility Site Remediation Agreement, which you had earlier this evening, incorporated those requirements also.

Another program that we have had in the Navy for quite a while is the underground storage tank program. There are two phases here, one of

which we will discuss at RAB meetings in the future and one of which we won't.

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The petroleum product tanks like your gasoline station tanks and your fuel oil tanks that might be outside of barracks or something like that, product tanks are not covered by this portion of RCRA, and they're not funded really by our ERN budget.

These are some of the tanks that are affected by that, and we have some other old petroleum tanks that were abandoned years ago that have been taken out of the ground and we're cleaning up the sites. And while ERN pays for that, the Regional Water Quality Control Board manages or provides oversight for those particular tanks.

The group of tanks that will become part of our program from here on out until it's over with are the hazardous waste and hazardous constituent tanks. In many cases the Regional Water Quality Control Board has been providing oversight for those and providing advice to DTSC. DTSC has the ultimate authority for them, but the Water Board has been providing a lot of help.

Now, over time we've added solid waste management units, SWMUs, to the list of what's out

at North Island. At this time we're up to 140.

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Now, we've developed a strategy for trying to decide what group to put these in so that we could better understand them and tell the story in the IMA/CCR, another acronym you need to learn and remember.

There were objectives to the report:

Evaluate the current condition of each SWMU and AOC,

and conduct an interim measures assessment for each

SWMU and AOC. Moving along.

Is there any way to go call up that flow chart? You have a flow chart in your report, the third page. It's actually easier to read on your personal copy.

So what we've done is take a look at the SWMU and then decide is it already an IR site, and if it is, it's moved over to the side, and we'll investigate it in that program. If it isn't, if it moves down and you can see -- well, is it an underground storage tank. If it is, it goes off to Group B. The ones where it's no, you move down the chart, and we say, "Well, is it a SWMU or an AOC? Is it part of the hazardous waste facility? What the Navy in the past has sometimes called Green Acres out in the middle of the island. We've taken a tour

out there at the Industrial Waste Treatment Plant.

If it's part of that, it went off to Group C. No?

It moved down.

Well, was it part of this waste transport system? Well, there are the pipelines that used to deliver the waste to the industrial waste treatment plant and the oily waste treatment plant and the pumping stations. If it fits that category, it goes to that group. If not, well, does it currently generate hazardous waste or does it contain a hazardous waste? In this group we're splitting hairs toward the end. If it is, it goes off to another group. If it's no, then we look at currently and not currently.

And then we finally come down to our last group here, previous waste generators. Now we can go back to the regular part.

We had an environmental study slide
here, and everybody knows that Naval Air Station
North Island is in San Diego County, portions of it
in the City of Coronado, some of it is in the City
of San Diego, around the shoreline especially. And
our operations really we run an airport. We have
aircraft maintenance facilities, and we homeport two
aircraft carriers.

Our environmental setting. You know we have the surface water, but most of ours is either the Pacific Ocean or San Diego Bay, and we have two little sloughs and five golf course ponds.

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Our geology is rather simple -- man-made fill areas and their main formation is the sandy soil that are natural right here. And our groundwater hydrology is 0 to 25 feet to the groundwater, depending on how close to the beach you are. And there's no beneficial use. If the water was clean and had no extra chemicals in it from us, it would still taste pretty nasty. It would be unusable.

We're going to go through these pretty quick, but Group A included 11 of the IR sites, actually -- Site 11 is included somewhere else -- and one AOC.

Group B, once again, is the underground storage tanks. Out at the fuel farm we have seven SWMUs out there that we're taking care of. Then we have another group of 22 SWMUs. They've actually been closed and we have no further action concurrence from either the Water Board or the County. So in their opinion there's nothing left for us to do. We'll run these by DTSC to get their

1 concurrence.

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We have another group of 14 SWMUs. We've recommended closure and no further action concurrence, and we're in the process of waiting for them to tell us yea or nay.

And then we have another group of nine SWMUs with ongoing or recommended site assessment. And these are scattered all over the island.

MR. McCAULEY: Any idea on how many of those SWMUs with a no further action, how many of those SWMUs have chlorinated solvent contamination?

MR. COLLINS: No. There were about nine that NADEP operated like that, and then there's another group -- those had hazardous waste. And then there were a smaller group of six or seven more that had hazardous constituents like pure product TCE or something and they had leaked out.

In Group C -- now we're out at the

Industrial Waste Treatment Plant -- and out here you
have basically IR Site 11 which consists of two

SWMUs, surface impoundments with SWMUs 11 and 81.

And then you have the old Industrial Waste Treatment
Plant, non-surface impoundments. The OWTP, the Oily
Waste non-surface impoundments. We have ancillary
pipelines running from here to there with them. A

lot of those were removed this summer or this fall and this spring.

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We have the CST, which is the Collection Storage Transfer Facility. That's in the same compound, and then off site from here there's another area where PCBs were stored, and that's also been closed. Torn down.

Group D involved the pipelines and the pump stations. Like I said, some of this waste had to get to the treatment plant one way or another. Some buildings produced so much waste in the past that it was just piped; others, it was trucked.

So this group is the section where we had the pipelines, approximately 35 miles of pipeline. We don't have that on GIS yet, so I can't really show you how baffling it is, but it's a maze that goes everywhere, and that will be probably our biggest mess to clean up on the island, area wise anyway.

Now we have the current waste generators. A lot of these particular SWMUs either had the waste formerly piped -- nobody has their waste piped anymore. Pipelines have been either abandoned or reconverted and turned into non-industrial waste pipelines. So what we have here,

though, is a group where it was formerly piped or formerly trucked, and then we have a few current source areas that are in there.

Everybody is still basically operating; whether or not they're generating waste is another story or what kind of waste.

I suspect that many of these solid waste management units won't shut down for more than 50 years, so how we attack these sites is another story. These become more difficult, since they're actually factory buildings.

These are the previous waste generators. Some of these buildings actually used to generate the waste. They no longer do. They no longer generate any waste at all, whether it was piped or trucked, and then some older source areas.

That's it. This report will be coming out. Our intention is to have it out next week.

Certainly you will have it by June 3rd, I would say. You'll have it in your hands. And it's only about three inches thick, double sided. There are several maps in there.

It is interesting because it talks about all of the SWMUs -- all 140. If you want to know something about part of the base, you can find it on

there and read the report, and it will tell you what we know, basically what we found and what we plan to do next. It's a handy report to plan with.

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We will incorporate that as an attachment to our Site Management Plan where we then take risks and budget and work out a plan for cleaning up the base. And this will be the bulk of the data that's used to explain why we want to do it this way, and that's it. And we're almost out of time.

We can move on to one minute of the

Community Relations Plan. The Community Relations

plan was finalized. I believe we put it in the mail

on May 3rd, at least that's when I signed the

letter, and you should have either gotten a hard

copy of the report -- it's only about an inch thick

-- or you got a CD-ROM version. We mailed a copy to

every member of the RAB. I believe we sent out 30

copies of the CD and 15 copies of the hard report.

So has anybody looked at it? Was it worthwhile to send or is it just sitting on a shelf? Did you have difficulties reading it?

If you don't want to get reports like this in the mail, either hard copy or CD, you need to let us know. Otherwise, we're going to continue

to generate them and share them with you. As RAB members, you have the option of reading it. I think really as RAB members, you're supposed to have the responsibility and obligation a read these reports, but I'll leave that up to you. We don't have an agreement with you where we can penalize you if you don't.

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That's it for the Community Relations.

And the next thing we need to talk about

MR. MACH: While we're on Community Relations
-- I just stole one minute of time -- I don't know
if you guys have been in the library recently and
taken a look at the Information Repository and the
documents here.

We've done a lot of work over the last two months. We've moved all the documents on to two new shelves which are underneath that sand sculpture against the wall. All the binders are color coded now, so all the blue binders are the general documents. The Navy's IR manual; the Navy's OPNAV 5090.1b, which is a document that we have to abide by; CERCLA, RCRA, a whole bunch of EPA guidance documents that's all up in the left in blue.

Up on the right in red are all the

documents that Sandor had recommended that are out for review. It's kind of a 90-day look ahead of all the documents, kind of the hot topics. So that's why they're in red. It's also got the guidance document, how to find documents within this and the user's guide for the entire thing.

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Then we've got in orange or yellow, we've got the documents that go to NAB; and then we've got all the North Island documents in order by site. And if you look like in the index, if you went to Site 9, we did that Site 2 and 9 removal action. It will say such and such a document -- it will say Site 2 and 9 work plan filed under Site 2, so you know to go to Site 2 to find that document so we don't have to have two copies of it.

So I think we took into account most all of your comments, and hopefully you guys will have a chance to take a look at it and let us know what you think.

And with all the new documents coming out in CD-ROM, John Locke is working hard on getting a Navy computer, an excessed computer that we're going to be putting in the library. We've got Bechtel buying a separate desk, and we're going to have a desk there with a computer with a CD-ROM

drive so you can come in here and just run the CDs here. And the CDs, were getting a little holder to put all the CDs into, and they're going to have little small metallic strip so you don't walk away with them.

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MS. PARKER: Richard, can I just emphasize that if people use the library, that they do sign in because it will be very helpful to us to find out if the library is set up in a meaningful way and if there's any revisions you'd like to see.

MR. MACH: Right. The sign-in sheet is in the user's guide so if you'd do that, that would be great.

MR. COLLINS: Okay. One more.

MRS. KAUPP: That's neat that you did that, color coded. Is there any possibility of having a large map that shows each of sites mounted on the wall?

MR. MACH: I think it would be very difficult to get the library to agree to that. The library director is a little upset with us that we -- there's not enough room in the library, for one thing, and that sand sculpture was donated by someone and he doesn't want to put another computer underneath it. They went a little ballistic when we

- told them we'll move the current computer and you'll have to find someplace else for it, and we'll put our computer here. So I don't think they're going
 - However, the IMA/CCR report that Bill just talked about has a whole bunch of D size drawings in it, which will show all the sites in color. So if you remember IMA/CCR, that is your one-stop shopping. You'll see the current condition of all of the sites, and the maps in there are very good.
 - MS. FARGO: I think a map would be helpful.

 Maybe we can get a smaller map, but I think that

 would be worth pursuing.
 - MR. COLLINS: Their sand sculpture is important.
- 17 MS. FARGO: I understand.

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to allow a map.

- MR. COLLINS: Moving along, we need to -we're about out of time, but are there any other
 public comments, questions or answers? And we need
 to come up with the topics for the next meeting
 also; and then we want to talk about possibly moving
 the November RAB meeting, and we have about two
 minutes for each.
- MS. FARGO: I want to thank Debbie for doing

an update of the list, and I want everybody that
communicates with me to know that I have a new
e-mail address of my own. It's my initials and my
name, cjfargo -- so please, Bill, communicate with
me that way -- aol.com.

MR. COLLINS: Any topics? What would you like to hear about next month? Now, realizing -- that's June. Do we need an update on Site 9 again?

MR. MACH: I'll give a quick five-minute update on Site 9.

MS. FARGO: What other sites are active and we haven't heard about?

MR. COLLINS: We'll be able to -- if you're reading the IMA/CCR, we might be able to talk about it a little bit and see what you think about it.

MR. BONSAVAGE: I want to do a San Diego Bay munitions update.

MR. COLLINS: Okay. San Diego Bay munitions.

MR. MACH: And Site 10 Draft RI Report does come out about that time, too.

MR. BONSAVAGE: Hopefully. I don't know.

MR. COLLINS: We'll wait on that.

MR. McCAULEY: What about the Amphib base?

MR. BONSAVAGE: And we've got the ESI. It's coming out.

1 MR. COLLINS: That's the extended site 2 inspection. That's a start.

One thing that's come up is in November our reporter, Nancy, is going to be on vacation, and we have the option of having an alternate come in and work with us or possibly moving the meeting to the first week of December. The 1st and 2nd are both available.

MS. WANKIER: But the librarian in there right now wasn't 100 percent positive if it's still -- she's not in charge of that. But she looked on the calendar and nothing's posted, so more than likely it is available, both for the 1st and 2nd of December.

MS. FARGO: That would be about six weeks from October 21st to December 1st or 2nd.

MR. COLLINS: Correct.

MR. MACH: We normally skip December anyway, so that's going to shorten the duration between the January meeting.

MR. COLLINS: We don't really lose anything. Is that agreeable?

MS. FARGO: What's the first choice, what date, and what's the second choice?

MR. COLLINS: I prefer Wednesday, the 1st.

MR. MACH: Let's set it for Wednesday, and if for any reason there's a conflict, then we'll go for the 2nd, and we'll let you know for sure.

MR. COLLINS: Okay.

MS. FARGO: One other thing, John, thank you for doing such a great job getting the announcement in "The Eagle." I saw it a week ago yesterday, a nice blurb, and I did see it on the calendar yesterday, so thank you.

I wanted to comment on the minutes.

Unfortunately, I did spend a considerable amount of time going through those. I apologize that I just don't have them with me.

MR. COLLINS: Okay. Next month we will approve April's minutes.

MS. FARGO: Can we put them off that long? Will anyone object to that?

MR. MACH: And also, if you can get me your comments before then, we can go ahead and revise them and send out the revised minutes again for everyone to see what comments you've made.

MS. FARGO: Okay.

MR. LOCKE: The other approval was just for March 31st?

MR. MACH: Right.

MR. COLLINS: I don't think anybody's heart
will stop about a couple more months. We can handle
it.

MS. FARGO: Thank you. I appreciate that.

MR. COLLINS: Thank you. (Whereupon, at 8:25
p.m., the meeting was adjourned.)

1	STATE OF CALIFORNIA,)
2	: ss.
3	COUNTY OF SAN DIEGO.)
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6	
7	I, Nancy A. Lee, CSR No. 3870, hereby certify
8	that I reported in shorthand the above proceedings,
9	on Thursday, May 20, 1999, at 640 Orange Avenue,
10	Winn Room, in the City of Coronado, County of San
11	Diego, State of California; and I do further certify
12	that the above and foregoing pages, numbered from 1
13	to 82, inclusive, contain a true and correct
14	transcript of all of said proceedings.
15	DATED:, 1999.
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21	Nancy A. Lee
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